



REPORT TO: East Lothian Integration Joint Board

MEETING DATE: 24 May 2018

BY: Chief Officer

SUBJECT: Proposed Directions for 2018/19

1 PURPOSE

- 1.1 To present to the East Lothian Integration Joint Board a final proposed set of Directions for 2018/19 to be issued to NHS Lothian and East Lothian Council.
- 1.2 Any member wishing additional information should contact the authors of the report in advance of the meeting.

2 RECOMMENDATIONS

The IJB is asked to:

- 2.1 Agree the Directions for 2018/19 as attached.

3 BACKGROUND

- 3.1 The Public Bodies (Joint Working)(Scotland) Act 2014 sets out the process by which an Integration Joint Board delivers its Strategic Plan by issuing 'Directions' to the Local Authority and the Health Board as appropriate. The East Lothian IJB's policy states that Directions will be issued for each delegated function including the allocation of the associated financial resource.
- 3.2 Following discussion in the Strategic Plan Programme Board, Strategic Planning Group and IJB concerning priorities for 2018/19 and taking into consideration the outcomes and targets applying to the IJB during 2018/19 (such as the Ministerial Strategic Group for Health and Community Care a set of directions was presented to the IJB at its April 2018 meeting for consideration. These directions had already been discussed at an IJB workshop which had been held before the IJB's meeting.

3.3 Having been discussed at the workshop, the IJB considered the Directions presented to it and made the following amendments:

1. That an additional new direction (D01i) be included to provide a catch all direction for the core health services that are not specifically mentioned in other directions.
2. That a table of indicatives budgets for the Directions be included.
3. That a Direction is added requiring support from the partners to deliver the IJB's workforce plan.
4. That a Direction is added to require NHS Lothian to deliver the reprovision of the Harbours medical practice with work commencing in early 2019.
5. That a Direction is added requiring NHS Lothian to undertake Strategic Assessments and Initial Agreements for the reprovision of the Partnership's GP premises and at Haddington and North Berwick.
6. That a Direction is added to undertake a proper review of all the services provided by 'third parties' and to allow a fuller understanding of the IJB's investment in the third and independent sectors. This could be done by amending direction D02i and is linked to Direction D12g.
7. That the Directions be reviewed to ensure that references to '17/18' are suitably amended, especially with reference to 'preparation' for the Carers Act.
8. That the preamble to the Directions clearly articulates the underlying theme of user involvement.
9. That the preamble to the Directions makes clear the IJB's desire to work in partnership, not only with East Lothian Council and NHS Lothian but also with other IJBs and that the IJB will collaborate with any other bodies who share the IJB's goals.
10. That Direction D11 is recast to ensure that the acute services are delivered as efficiently as possible and to emphasise that a key IJB ambition is to move financial resources between set aside and core in line with the movement of activity from set aside functions.
11. That Direction D12 is revised to emphasise that that full consultation will take place with the appropriate parties. That this point – the importance of full consultation – is also included in the covering paper which refers to D12.

It is not proposed to reissue the original covering report to reflect point 11 above. However, in order not to lose this point, the minutes for the April meeting should reflect this change.

3.4 These amendments have been made to the attached directions (Appendix 1) and reflected in the covering letter to Partners (Appendix 2).

3.5 However, since that meeting further discussions have taken place in the IJB Strategic Planning Group which also have led to further amendments in the directions.

3.6 The revisions – made to D12g and D02i – are as follows:

D12g - NHS Lothian and East Lothian Council to review directly provided community Services for Adults with complex needs to develop a transformation programme to support the IJB priority to transform

community supports for younger adults with complex needs. This will involve full engagement and consultation with appropriate parties. Together with direction D02i to result in a comprehensive evidence based needs assessment to be reported to the IJB by March 2019.

D02i - NHS Lothian and East Lothian Council to provide 12 months of funding to organisations that passed the Section 10 grants review to support planned service redesign. In addition, complete a review of Integrated Care Fund commissioning and make recommendations to the IJB by March 2019 for implementation in 2019/20. In addition review of all remaining commissioned third sector community provided services, in part to support the IJB priority to transform community supports for younger adults with complex needs. Together with direction D12g to result in a comprehensive evidence based needs assessment by March 2019 having involved full engagement and consultation.

4 POLICY IMPLICATIONS

4.1 There are no new policy implications arising from this paper. Existing policy with regards to the production of Directions and the obligations these place on NHS Lothian and East Lothian Council remains extant.

5 INTEGRATED IMPACT ASSESSMENT

5.1 The subject of this report does not affect the wellbeing of the community or have a significant impact on equality, the environment or the economy.

5.2 There is an expectation that individual Directions which result in service change will be appraised by the partner/s introducing the change, with action taken accordingly.

6 RESOURCE IMPLICATIONS

6.1 Financial - Directions for 2018/19

6.1.1 The IJB's policy on Directions lays out that each Direction – in line with the regulations associated with the Public Bodies (Joint Working) (Scotland) Act 2014 - will show the financial resources (the budget) to be used to achieve that Direction. A format for this resource analysis has been agreed with the partners and this was used to populate the individual Directions issued in March 2016 and also to prepare a summary position. For 2017-18 the decision was taken to present the financial elements in a summary table but with a clear connection to the individual Direction. This approach has also been taken for 2018/19.

6.1.2 All Directions issued by East Lothian IJB use two sets of financial information:

- The social care element was based on the formal offer from East Lothian Council based on the Council's Adult Services Budget as set on 22 February 2017. This offer included the IJB's share of the Social Care Fund and the IJB agreed with the Council as to use of that fund.
- The health service element was based on indicative financial planning values as presented to the Finance and Resource Committee in March 2018. NHS Lothian will set its 2018/19 budget at its meeting in April 2018. It is not expected that the final position will be materially different from the indicative values.

6.2 Personnel

6.2.1 There are no personnel implications directly associated with the recommendations contained in this paper.

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DATE	May 2018	

APPENDIX 1

East Lothian IJB - Directions Summary for 2018/19

Retired/Achieved/Replaced Direction	Direction Continuing from Previous Year/s	New Direction
D01a - East Lothian Community Hospital (retired - replaced by D01h).		
D01b - 'Decant programme' from Liberton Hospital (achieved)		
D01d - Deliver business cases for Prestonpans and Harbours Medical Practices (retired - replaced by D10i).		
D01g - Develop and implement a prescribing budget calculation (retired - being replaced by new NHS Lothian budget model).		
D01h - Finalise delivery of the new East Lothian Community Hospital (new Direction - replaces D01a).		
D02d - Develop and implement a new Carers Strategy for East Lothian (retired - replaced by D14a).		
D02f - Establish a housing and health and social care planning group (continuing Direction).		
D02h - Complete a review of all current Section 10 grants (achieved).		
D02i - NHS Lothian and East Lothian Council to provide 12 months of funding to organisations that passed the Section 10 grants review to support planned service redesign. In addition, complete a review of Integrated Care Fund commissioning and make recommendations to the IJB by March 2019 for implementation in 2019/20. In addition review of all remaining commissioned third sector community provided services, in part to support the IJB priority to transform community supports for younger adults with complex needs. Together with direction D12g to result in a comprehensive evidence based needs assessment by March 2019 having involved full engagement and consultation.		
D03a - Ensure the repatriation of East Lothian residents from Liberton Hospital in Edinburgh with the associated shift in aligned financial resources to the IJB (retired).		
D03b - Repatriate East Lothian residents from Midlothian Community Hospital and transfer financial resources to the IJB (replaced by D03c).		
D03c - Deliver to East Lothian IJB in 2019/20 the financial resources released through the repatriation of East Lothian residents from Midlothian Community Hospital (new Direction - replaces D03a and D03b).		
D04a - Support local delivery of the national review of primary care out of hours services (continuing Direction).		



D04b - NHS Lothian to proceed to develop the business case for phase 2 of the Royal Edinburgh Hospital Campus redevelopment based on the East Lothian bed numbers agreed by the IJB in April 2018. NHS Lothian to bring the business case to the IJB for agreement on bed numbers and financial model. NHS Lothian and East Lothian Council to ensure this direction is implemented along with directions D12g and D02i as part of implementing the IJB priority to transform community supports for younger adults with complex needs.

D04b - Deliver the Transitional Quality Arrangements for the GMS contract (replaced by D10d).

D05a - NHS Lothian to make payments to East Lothian Council in line with the agreed payment schedule (continuing Direction)

D05b - East Lothian Council to provide services in accordance with agreed budgets (continuing Direction).

D08 - NHS Lothian to delegate the Integration (Social Care) Fund to the IJB (retired).

D09 - NHS Lothian to provide information on all resources identified within NHS Lothian's Strategic Programmes budget (continuing Direction).

D10a - Preparations for the New GMS Arrangements (retired - replaced by D10d)

D10b - Support to Primary Care Quality Clusters (continuing Direction)

D10c - Primary Care Strategy (retired - replaced by D10d)

D10d - Production of a Primary Care Improvement Plan for East Lothian (New Direction - replaces D04b, D10a and D10c, supersedes D01e and D01f and aligned with D01g, D04a).

D10i - NHS Lothian to deliver the Harbours Medical Practice planned £2.8m extension with work commencing in early 2019 (replaces D01d). NHS Lothian to deliver Strategic Assessments and Initial Agreements for primary care premises in Haddington and North Berwick by March 2019 (note North Berwick business case may be included in business case for reprovision of Abbey Care Home and Edington Hospital).

D11a - Emergency Assessment Services and Emergency Admissions (continuing Direction).

D11b - Occupied Bed Days (continuing Direction).

D11c - Delayed Discharges (continuing Direction).

D11d - End of Life Care (continuing Direction).

D11e - Transfer of AHP resource from Secondary Care (continuing Direction).

D12a - ELC delivered care at home services (continuing Direction).

D12b - Extra care housing (continuing Direction).
D12c - Day services for older people (continuing Direction).
D12d - Re-provision of Eskgreen and Abbey care homes and Edington and Belhaven hospitals (continuing Direction).
D12f - Transfer of services within Belhaven Hospital (new Direction in January 2018).
D12g - NHS Lothian and East Lothian Council to review directly provided community Services for Adults with complex needs to develop a transformation programme to support the IJB priority to transform community supports for younger adults with complex needs. This will involve full engagement and consultation with appropriate parties Together with direction D02i to result in a comprehensive evidence based needs assessment to be reported to the IJB by March 2019. (new Direction).
D13a - Redesign of type 2 diabetes services (retired – replaced by D13b).
D13b - Redesign of diabetes services and regional approach to prevention activities (new Direction - replaces D13a).
D14a - Production of the East Lothian Carers' Strategy and Carers' Act preparation (continuing Direction).
D15a - Allocation to ELHSCP of the full 12% of Drug and Alcohol funding (retired - replaced by D15e).
D15b - Redesign of MELDAP (continuing Direction).
D15c - Provision of adult mental health services (continuing Direction).
D15d - Provision of older adult mental health services (continuing Direction).
D15e - Transfer to ELHSCP of the full revenue resource for substance misuse services, including the 12% share of Scottish Government funding (new Direction - replaces D15a).
D15f - ELHSCP to support centrally delivered drug and alcohol services at the current level for 2018-19 and to indicate within Quarter 3 if any changes are required to services for 2019-20 (new Direction).
D15g - ELHSCP to implement in 2018-19 locality based services to enhance assertive outreach in primary care to improve the service offer across East Lothian (new Direction).
D16a - Work with the Reducing Reoffending Board (continuing Direction).
D17a - Review of the 2016/19 Strategic Plan (new Direction).

APPENDIX 2

Dear,

East Lothian Integration Joint Board – Directions for 2018/19.

Please find enclosed the IJB's directions for 2018/19. I appreciate that the IJB's policy is to issue directions prior to 31st March but, as you know, the IJB decided to have a workshop to consider the 18/19 directions in more detail and have now agreed that the 2018/19 directions may be issued.

I am also enclosing a copy of the (revised) paper that was discussed as part of the formal IJB meeting to agree the directions which took place directly after the workshop. This lays out the context of the directions.

The IJB has agreed that it will direct its energies in 2018/19 and focus on seven key goals. As you can see from the covering paper, the directions can be grouped together to support these goals and the IJB will be focused on the delivery of these goals.

This does not mean that the IJB is not concerned about the delivery of the other functions delegated to it and these should be delivered in line with the underlying principles of patient/client centredness, efficiency, focus on improving inequalities and user engagement and consultation as a key part of both service delivery and service transformation.

The IJB is very clear that the performance management of the directions is key to their delivery and has asked me to ensure or prepare an operational delivery plan for each direction through the appropriate management team. The IJB will receive quarterly updates on the progress of the delivery of the directions.

As Director of Health and Social Care it is my responsibility (and that of my successor) to implement these directions or to work with senior managers in hosted and set aside NHS services to ensure delivery.

Yours sincerely,

David Small
Chief Officer
East Lothian Integration Joint Board